

22-3094-cv

Jean Robert Saint-Jean et al. v. Emigrant Mortg. Co., Inc. et al.

UNITED STATES COURT OF APPEALS
FOR THE SECOND CIRCUIT

August Term 2023

(Argued: February 14, 2024 Decided: February 19, 2025)

Docket No. 22-3094-cv

JEAN ROBERT SAINT-JEAN, EDITH SAINT-JEAN, FELEX SAINTIL, LINDA COMMODORE,
BEVERLEY SMALL, YANICK SAINTIL, JEANETTE SMALL, FELIPE HOWELL JR., AS
ADMINISTRATOR OF THE ESTATE OF FELIPE R. HOWELL,
Plaintiffs-Appellees,

FELIPE HOWELL,
Plaintiff,

v.

EMIGRANT MORTGAGE COMPANY, EMIGRANT BANK,
Defendants-Appellants,

EMIGRANT SAVINGS BANK-MANHATTAN, EMIGRANT BANCORP, INC.,
Defendants.

ON APPEAL FROM THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF NEW YORK

Before: CHIN, PARK, and ROBINSON, *Circuit Judges.*

In this "reverse redlining" case, eight Black homeowners in New York City sued the defendant-appellant lending institution and affiliated entities, alleging that the lender violated federal, state, and city antidiscrimination laws by making mortgage refinancing loans at extraordinarily high default interest rates to Black and Latino individuals in poor neighborhoods who had no income, no assets, and low credit scores, but high equity in their homes, and then foreclosing on the loans when the individuals defaulted. Following a jury verdict in favor of the homeowners, the United States District Court for the Eastern District of New York (Brodie, C.J.) entered final judgment awarding four of the homeowners \$722,044 in compensatory damages and four other homeowners nominal damages.

On appeal, the lender argues that the district court erred in three ways: first, by finding the homeowners' claims timely under the doctrine of equitable tolling and the discovery rule of accrual; second, in its instructions to the jury on disparate impact and disparate treatment theories of discrimination; and third, in holding, contrary to the first jury's verdict, that a release-of-claims provision in a loan modification agreement signed by two homeowners was unenforceable as a matter of law.

AFFIRMED.

Judge Park dissents in a separate opinion.

LILA R. MILLER (Tara K. Ramchandani, Yiyang Wu, Edward K. Olds, *on the brief*), Relman Colfax PLLC, Washington, DC; and Rachel Geballe, Brooklyn Legal Services, Brooklyn, NY, *on the brief, for Plaintiffs-Appellees*.

MATTHEW A. SCHWARTZ (Richard H. Klapper, *on the brief*), Sullivan & Cromwell, LLP; and Evandro C. Gigante, Proskauer Rose LLP, New York, NY, *on the brief, for Defendants-Appellants*.

LAUREN GORODETSKY, Counsel (Steven Y. Bressler, Deputy General Counsel, Christopher Deal, Assistant General Counsel, *on the brief*), *for* Seth Frotman, General Counsel, Consumer Financial Protection Bureau, Washington, DC, *for Amicus Curiae* Consumer Financial Protection Bureau, *in support of Plaintiffs-Appellees*.

Barbara D. Underwood, Solicitor General, Ester Murdukhayeva, Deputy Solicitor General, Anthony R. Raduazo, Assistant Solicitor General, New York, NY, *for Amicus Curiae* Letitia James, Attorney General for the State of New York, *in support of Plaintiffs-Appellees*.

Jeffrey Gentes, Stuart Rossman, Anika Singh Lemar, Pamela Heller, Theresa Dudek, Attorneys; Sydney Brun-Ozuna, Alexander Emmons, Student Attorneys, *for Amicus Curiae* Connecticut

Fair Housing Center, National Consumer Law Center, and the Housing Clinic of Jerome N. Frank Legal Services Organization at Yale Law School, *in support of Plaintiffs-Appellees*.

CHIN, *Circuit Judge*:

In 1999, defendants-appellants Emigrant Mortgage Company, Inc. and Emigrant Bank (together, "Emigrant") introduced the STAR NINA ("no income, no asset") loan program. The STAR NINA program did not require potential borrowers to disclose their income or assets to receive a loan.

Plaintiffs-appellees ("Plaintiffs") are eight Black homeowners in New York City who applied for and received STAR NINA loans between 2004 and 2009. All Plaintiffs eventually defaulted on their loans and were the subject of foreclosure proceedings. Plaintiff Felipe Howell, for example, lost his home after Emigrant foreclosed on his STAR NINA loan. Although Howell had \$424,000 in equity in his home when he took out the loan, he received nothing when the home was sold in foreclosure. Three other Plaintiffs lost their homes, and four remained in foreclosure as of oral argument on February 14, 2024. Plaintiffs sued Emigrant under various federal, state, and city laws, including, as relevant to this appeal, the Fair Housing Act (the "FHA"), 42 U.S.C. §§ 3604, 3605, the Equal Credit Opportunity Act (the "ECOA"), 15 U.S.C. § 1691 *et seq.*, and the New York

City Human Rights Law (the "NYCHRL"), N.Y.C. Admin Code § 8-101 *et seq.*, alleging that Emigrant's lending practices in connection with the STAR NINA loans discriminated against Black and Latino borrowers.

After a six-week trial in 2016, the jury found that Emigrant's STAR NINA loan program discriminated on the basis of race and awarded Plaintiffs \$950,000 in compensatory damages. In resolving the parties' post-trial motions under Rules 50 and 59 of the Federal Rules of Civil Procedure, the district court (Johnson, J.) *sua sponte* ordered a new trial as to all Plaintiffs limited to the issue of damages after finding that "the source of the damages assessed is not clear." *Saint-Jean v. Emigrant Mortg. Co.*, 337 F. Supp. 3d 186, 206 (E.D.N.Y. 2018). The second jury awarded four Plaintiffs compensatory damages totaling \$722,044 and nominal damages of \$1 each to the four Plaintiffs whose foreclosure proceedings were ongoing. The district court (Brodie, C.J.) entered final judgment on November 16, 2022.¹ Emigrant timely appealed on December 6, 2022.

¹ Judge Sterling Johnson presided over the case through both jury trials. The case was reassigned to Chief Judge Margo K. Brodie on October 13, 2022, after Judge Johnson's passing.

On appeal, Emigrant argues that the district court erred in three ways: first, by finding Plaintiffs' claims timely under the doctrine of equitable tolling and the discovery rule of accrual; second, in its instructions to the jury on disparate impact and disparate treatment theories of discrimination; and third, in holding, contrary to the first jury's verdict, that a release-of-claims provision in a loan modification agreement signed by two Plaintiffs was unenforceable as a matter of law.

We conclude that the district court did not abuse its discretion in holding that Plaintiffs' claims were timely under the doctrine of equitable tolling. We also conclude that there was no error in the district court's instructions to the jury. Finally, we agree that the release-of-claims provision contained in a loan modification agreement between Emigrant and two Plaintiffs is unenforceable as a matter of law. Accordingly, we AFFIRM the judgment of the district court.

BACKGROUND

On appeal following a jury verdict, we construe the evidence at trial in favor of the prevailing party -- here, Plaintiffs. *See Triolo v. Nassau Cnty.*, 24 F.4th 98, 102 (2d Cir. 2022). During the first trial, Plaintiffs presented evidence, through their own testimony, expert witnesses, and documents, that showed not

only that Emigrant's STAR NINA loan was designed to fail, but also that Emigrant targeted Black and Latino borrowers.

I. The Facts

A. The Plaintiffs and Their Loans

In 1979, Howell and his wife moved into a new home on 158th Street in Jamaica, Queens with their young children.² Over the next thirty years, the Howells paid down their mortgage until they owned their home outright. Howell even burned his loan paperwork with friends to celebrate being debt-free.

By February 2008, Howell's home was worth \$430,000. With only a \$6,000 lien on the property, Howell had \$424,000 in equity in his home. One day, a contractor knocked on Howell's door and told him that he could make some extra money by constructing a rental property in his yard. Howell, who was retired by then, expressed his interest in generating extra income and the contractor introduced Howell to a broker who helped him apply for loans. The broker introduced Howell to Emigrant.

² Howell died intestate on May 1, 2020. On March 22, 2022, the district court (Johnson, J.) granted Plaintiffs' motion, pursuant to Rule 25 of the Federal Rules of Civil Procedure, to substitute Felipe R. Howell, Jr., the administrator of Howell's estate, for Howell.

Emigrant approved Howell for a \$200,750 STAR NINA loan with an initial interest rate of 10.375%. Howell and Emigrant closed on the loan on February 6, 2008. Although Howell did not realize it at signing, his loan contained a provision providing for an 18% default interest rate if he missed a single payment. The default provision appeared in a separate rider to the main loan papers, and no one otherwise informed him of the default rate.

Howell could not afford the \$1,817.61 monthly payments on his STAR NINA loan. Indeed, his inability to make a single payment triggered the 18% default rate, which quickly caused him to fall deeper into the debt he owed Emigrant. In March 2009, Emigrant obtained a judgment of foreclosure on Howell's home and purchased it for \$1,000 in August 2009. Despite having had over \$400,000 in equity in his home before he took out the STAR NINA loan, Howell lost his home -- what he had called his "castle" -- and received no part of the foreclosure proceeds. J. App'x at 807.

The other Plaintiffs presented similar stories at trial. All are Black homeowners who, having poor credit and low incomes but high equity in their homes, were candidates for Emigrant's STAR NINA loan program. Plaintiffs had largely similar experiences with Emigrant. First, seeking to refinance existing

loans or mortgages, Plaintiffs went to Emigrant because the STAR NINA loan, unlike other loans, did not require income or asset verification. Then, at closing, when Plaintiffs felt rushed, Emigrant would produce a stack of documents for the borrowers to sign. Buried in those documents was a "default interest rate rider" separate from the main mortgage document giving Emigrant the power to impose an 18% default interest rate if a payment was overdue by thirty days. Ex. App'x at 662.

Eventually, and generally soon after closing, each Plaintiff defaulted on their loan and was subject to the 18% interest rate. Emigrant then initiated foreclosure proceedings against Plaintiffs' homes. Like Howell, Plaintiff Linda Commodore lost her home to Emigrant; most of the foreclosure proceeds went to paying Emigrant. Plaintiffs Jeanette and Beverly Small, a mother and daughter who lived with Beverley's young son, sold their apartment to avoid foreclosure, though most of the proceeds went to paying Emigrant. Two married couples -- Jean Robert and Edith Saint-Jean and Felex and Yanick Saintil -- were still in foreclosure proceedings at the time of oral argument in this case.

The Saintils delayed foreclosure by requesting two loan modifications from Emigrant. In March 2010, the couple entered into their

second modification agreement with Emigrant whereby Emigrant reduced their monthly payments to \$2,804.38 and reduced the interest rate on the loan to 6% per year for five years, after which the contract provided that "the interest rate shall be reset to the original fixed rate term of the mortgage." Ex. App'x at 631. In exchange, the Saintils submitted an initial payment of \$5,632.98 to Emigrant. As part of the modification agreement, the Saintils agreed to "release and forever discharge Emigrant . . . from any and all claims" they might have against Emigrant. *Id.* at 632-33.

The Saintils still could not afford the reduced monthly payment, but they entered the agreement out of fear that if they did not modify their loan Emigrant would "take [their] house." J. App'x at 1788. Indeed, Emigrant eventually stopped accepting payments from them and initiated foreclosure proceedings.

B. The STAR NINA Loan Program³

Emigrant offered STAR NINA loans in response to an apparent "marketplace demand for a no-income verification loan product for people with low credit scores." J. App'x at 2396. Because Emigrant did not ask potential

³ The facts in this section and the next are drawn primarily from the testimony of expert witnesses at trial.

borrowers to report their income or assets on the loan application, STAR NINA loans were "based solely on the strength of collateral values with no consideration given to the borrowers' capacity to repay." Ex. App'x at 672.

STAR NINA loans had four unusual characteristics. First, Emigrant did not verify borrowers' income or assets; second, a credit score below 600 was *required*; third, each loan came with a default interest rate of 18%; and fourth, borrowers had to have high equity -- in the ballpark of 50% -- in their homes.

When considered together, these characteristics made it likely that STAR NINA loans would fail from the outset: "[b]ecause these loans were underwritten based on the collateral value of the underlying property and not on the borrower's ability to repay, there was little assurance that borrowers who defaulted on the loan would be able to make any payments at the default interest rate." Ex. App'x at 662 (findings of 2009 New York State Banking Department report).

No income, no asset loans are not uncommon, but a typical no-income, no-asset borrower is an individual with a "[great] deal of equity" and "extremely high credit," who has "difficulty identifying their income." J. App'x at 713. Emigrant's STAR NINA loan -- which looked to credit scores only to *require*

a low one -- was therefore "absolutely" different from a typical no-income, no-asset loan. *Id.* Rebecca Walzak, a mortgage lending consultant and expert in underwriting and mortgage industry practices, explained that STAR NINA loans were "targeted to some of the most vulnerable individuals in the community," *id.* at 771, and described the terms as "the worst [she] had ever seen in a mortgage loan." *Id.* at 701.

Despite the high risk of default, the loans were highly profitable for Emigrant; indeed, it is apparent that Emigrant made these loans *because* it was likely the borrowers would default. *See* Ex. App'x at 662 ("[Emigrant's] sole consideration in granting these mortgages seems to be whether there is sufficient equity cushion to cover arrears, default costs, and legal fees in a foreclosure proceeding.") (findings of New York Banking Department). The typical STAR NINA borrower had high equity in their home, generally because of years of paying down an original mortgage, and so there was a "sufficient equity cushion" to more than cover Emigrant's original loan as well as costs and legal fees in a foreclosure proceeding. *Id.* at 662. Indeed, STAR NINA loans were "highly profitable" for Emigrant, *id.* at 695, and generated \$50 million in interest revenue in 2008 alone.

While conducting an audit of Emigrant, the New York Banking Department determined that Emigrant did not "disclose[] [the default interest rate] in the underlying mortgage note but only in the rider," Ex. App'x at 662, and "there is no evidence . . . that brokers from whom [Emigrant] received applications . . . disclosed the 18% default interest rate to the borrower at the time of application or thereafter." *Id.* After the New York Banking Department criticized the use of the 18% default interest rate in 2008, Emigrant discontinued the STAR NINA loan program.⁴

C. The Discriminatory Nature of the STAR NINA Program

There was another dimension to the STAR NINA program beyond the unusual features of the loan that often led to default -- Emigrant also made the loans to Black and Latino borrowers more frequently than to borrowers of other races. Statistical evidence at trial showed that STAR NINA loans given between 2004 and 2010 were disproportionately sold to Black borrowers in neighborhoods that were majority Black and Latino. In communities with 10% or less Black or Latino residents, 23% of Emigrant's refinancing loans were STAR

⁴ At a December 2008 board meeting, Emigrant's CEO Howard Milstein "noted that the Bank has withdrawn from the STAR mortgage lending program, resulting from a criticism . . . regarding the Bank's default interest rider." Ex. App'x at 719 (Emigrant board meeting minutes dated December 9, 2008).

NINA loans. But as the percentage of Black and Latino residents increased to upwards of 80% of a given census tract, Emigrant's STAR NINA loans increased too, almost doubling to comprise up to 45% of its refinancing loans issued in the same area.

A different statistical analysis compared neighborhoods that were similar in terms of creditworthiness, median household income, homeownership rate, and level of educational attainment. As the proportion of Black and Latino residents in a neighborhood increased, the number of STAR NINA loans also increased by a statistically significant percentage, even when controlling for credit score and other non-race-related factors.

Emigrant also targeted Black and Hispanic communities through their STAR NINA advertising campaigns. Between 2005 and 2008, Emigrant spent \$102,734 -- 76% of its overall advertising budget -- on running ads in four newspapers catering to Black and Hispanic readerships: *Caribbean Life*, *Black Star News*, *Oui* (a Spanish-language newspaper), and *Mi Zona Hispana*.

After 2008, once the STAR NINA loan program ended, Emigrant stopped advertising in those newspapers. From 2009 to 2010, Emigrant's newspaper spending dropped from \$102,734 to \$200. Emigrant devoted 82% of

its total advertising spending to advertising in newspapers that circulated in areas with a combined Black and Hispanic population of over 80%. And 96% of the images in Emigrant's ads featured families who were either Black or Hispanic. According to a statistical analysis, this constituted a "positive and strong correlation" between the Black and Hispanic population and Emigrant's advertising spending.

Emigrant's internal communications and policies showed that Emigrant was aware of race-based disparities in its STAR NINA loan-writing, and that it encouraged race-based targeting of the loan. For instance, Vice Chairman James Woolsey acknowledged the racial disparity in a July 2006 email, writing to a colleague that there is a "[v]ery simple answer to why the pricing of loans to blacks is higher than to whites." Ex. App'x at 711. He went on to explain that in 2004, 2005, and 2006, the percentage of loans made to Black borrowers that were STAR NINA loans was 50%, 75%, and 70%, respectively, compared to 22%, 40%, and 48% of the loans to White borrowers. *Id.*

Other documents showed that Emigrant targeted "ethnic parts of the community," J. App'x at 993, and tracked advertising expenditures in "African-American," "Caribbean," "Haitian," and "Hispanic" newspapers. *Id.* at 481.

Emigrant did not similarly track advertising targeted at White neighborhoods or readerships. Moreover, STAR NINA loans were sold "almost exclusively by brokers." *Id.* at 989 (testimony of CEO Howard Milstein).

D. Plaintiffs Learn of Emigrant's Discriminatory Lending Practices

Even though all Plaintiffs experienced similar issues with their STAR NINA loans -- rushed closings, hidden terms, unaffordable monthly payments, a punitive interest rate, foreclosure or threats of foreclosure, and mental and emotional turmoil over their debt and losing their homes -- none of the Plaintiffs was aware of the possibility that the loans were discriminatory until May 2009, when the Saint-Jeans arrived at foreclosure court for a proceeding with Emigrant.

As the Saint-Jeans waited in the courthouse lobby, they realized that there were other individuals also waiting for proceedings involving Emigrant. Jean Robert Saint-Jean observed that the other borrowers were also "people of color." *Id.* at 1601-02. He saw that when cases involving Emigrant were called, "[e]verybody [] standing in the room" were "[a]ll these other people of color," and that this observation "push[ed]" him to ask his lawyer about what he had observed. *Id.* at 1601.

Felex and Yanick Saintil joined the case in May 2012. Prior to joining the case, Felex Saintil did not know anyone else who received a STAR NINA loan, nor did he know to whom Emigrant was targeting its advertising. Beverley Small also did not know of anyone else who had received a STAR NINA loan when she closed on hers. In August 2013, however, she and Jeanette learned about other Black borrowers who had lost their homes as a result of defaulting on STAR NINA loans, and after learning these facts they began to suspect discrimination. Linda Commodore explained: "I met with my now attorneys and after discussing my situation, I realized that there was information that I wasn't aware of and I believe that it was, it was discriminatory." *Id.* at 1736. The Smalls joined the case in 2014. The remaining Plaintiffs learned of Emigrant's discrimination in 2013 and likewise joined the case in 2014, also after learning facts of their discrimination and speaking with counsel.

II. Proceedings Below

On April 29, 2011, Jean Robert and Edith Saint-Jean filed this action against Emigrant, alleging, *inter alia*, racial discrimination in violation of the FHA, 42 U.S.C. §§ 3604 and 2605, the ECOA, 15 U.S.C. § 1691 *et seq.*, and the NYCHRL, N.Y.C. Administrative Code § 8-101 *et seq.*

On June 8, 2011, Emigrant moved to dismiss the complaint, arguing, *inter alia*, that the claims were time-barred under the applicable statutes of limitation. On May 4, 2012, while Emigrant's motion to dismiss was pending, Plaintiffs filed a first amended complaint adding Felex and Yanick Saintil as parties.

On September 25, 2014, the district court denied Emigrant's motion to dismiss, adopting the report and recommendation of the magistrate judge (Orenstein, M.J.) to conclude that the discovery rule and the doctrine of equitable tolling applied to Plaintiffs' claims. On October 2, 2014, Plaintiffs filed a second amended complaint adding the remaining Plaintiffs. On August 3, 2015, Emigrant moved for summary judgment, arguing, *inter alia*, that Plaintiffs' claims were time-barred and neither the discovery rule nor the doctrine of equitable tolling could save the claims. On February 26, 2016, the district court heard oral argument on the motion and denied it, ruling from the bench.

The first trial took place on issues of liability and damages from May 23 to June 27, 2016. The jury found Emigrant liable as to all Plaintiffs except the Saintils and awarded compensatory damages of \$950,000. The jury determined that the Saintils knowingly and voluntarily agreed to release their claims against

Emigrant in their March 2010 modification agreement. After trial, Emigrant moved, pursuant to Rules 50 and 59 of the Federal Rules of Civil Procedure, for judgment as a matter of law or, in the alternative, a new trial. Plaintiffs also moved for a new trial as to the Saintils, arguing that contrary to the jury's verdict, the release provision in Saintils' loan modification agreement was unenforceable.

Two years later, the district court denied Emigrant's post-trial motions in their entirety and granted Plaintiffs' Rule 50 motion as to the Saintils, ruling that the Saintils' waiver was unenforceable as a matter of law. The district court also *sua sponte* ordered a new trial as to all Plaintiffs, solely on damages, reasoning that the original jury award was "against the weight of the evidence," and that "the damages . . . [did not] succeed at restoring Plaintiffs to their pre-STAR NINA loan positions," *Saint-Jean*, 337 F. Supp. 3d at 208-09.

Following a second trial on damages that took place from May 7 to May 22, 2019, a jury awarded \$722,044 in compensatory damages to the four Plaintiffs who had lost their homes, and \$1 each in nominal damages to the four Plaintiffs whose foreclosure proceedings remained ongoing. The district court entered final judgment in favor of Plaintiffs on November 16, 2022.

This appeal followed.

DISCUSSION

On appeal, Emigrant argues principally that the district court: (1) erred in holding that Plaintiffs' claims were timely pursuant to the doctrine of equitable tolling and the discovery rule; (2) incorrectly instructed the jury on disparate impact and intentional discrimination claims; and (3) erroneously overturned the jury's verdict as to the Saintils by finding that the release-of-claims provision is unenforceable as a matter of law. We address each issue in turn after first providing an overview of the FHA.

I. The Fair Housing Act

Section 3604 of the FHA, also known as Title VIII of the Civil Rights Act of 1968, makes it unlawful to "make unavailable . . . a dwelling to any person because of race, color, . . . or national origin." 42 U.S.C. § 3604(a); *see LeBlanc-Sternberg v. Fletcher*, 67 F.3d 412, 424 (2d Cir. 1995). Section 3605 of the FHA makes it unlawful for "any person or other entity whose business includes engaging in residential real estate-related transactions to discriminate . . . in making available such a transaction, or in the terms or conditions of such a transaction, because of race, color, . . . or national origin." 42 U.S.C. § 3605(a).

As the Supreme Court has held, disparate impact discrimination

claims are cognizable under the FHA. *Texas Dep't of Hous. & Cmty. Affs. v. Inclusive Cmty. Project, Inc.* ("*Inclusive Communities*"), 576 U.S. 519, 545-46 (2015) ("The Court holds that disparate-impact claims are cognizable under the Fair Housing Act upon considering its results-oriented language, the Court's interpretation of similar language in Title VII and the ADEA, Congress' ratification of disparate-impact claims in 1988 against the backdrop of the unanimous view of nine Courts of Appeals, and the statutory purpose.").

Courts have held that "redlining" violates the FHA. *See, e.g., Nationwide Mut. Ins. Co. v. Cisneros*, 52 F.3d 1351, 1359 (6th Cir. 1995); *NAACP v. American Fam. Mut. Ins. Co.*, 978 F.2d 287, 300 (7th Cir. 1992); *Ring v. First Interstate Mortg., Inc.*, 984 F.2d 924, 927-28 (8th Cir. 1993). Redlining is "the practice of denying the extension of credit to specific geographic areas due to the income, race, or ethnicity of its residents." *United Companies Lending Corp. v. Sargeant*, 20 F. Supp. 2d 192, 203 n.5 (D. Mass. 1998); *see also, e.g., Crawford v. Signet Bank*, 179 F.3d 926, 928 n.4 (D.C. Cir. 1999) ("[R]edlining is the practice of financial institutions intentionally not lending to certain neighborhoods or parts of a community." (internal quotation marks omitted)); Raymond H. Brescia, *Subprime Communities: Reverse Redlining, The Fair Housing Act and Emerging Issues*

in Litigation Regarding the Subprime Mortgage Crisis, 2 Albany Gov't L. Rev. 164, 178 (2009) ("The term 'redlining' derives its origins from lending practices where bankers would literally draw a red line on maps, identifying the communities -- typically communities of color -- where the bank would *not* extend credit." (emphasis added)).

Courts have also recognized "reverse redlining" claims under the FHA. Reverse redlining is "'the practice of *extending* credit on unfair terms' because of the plaintiff's race and geographic area." *Steed v. EverHome Mortg. Co.*, 308 F. App'x 364, 368 (11th Cir. 2009) (quoting *Hargraves v. Cap. City Mortg. Corp.*, 140 F. Supp. 2d 7, 20 (D.D.C. 2000)) (emphasis added). In reverse redlining cases, lenders engage in "predatory" lending practices, including imposing "exorbitant interest rates, lending based on the value of the asset securing the loan rather than a borrower's ability to repay . . . , repeated foreclosures, and loan servicing procedures in which excessive fees are charged" in certain neighborhoods.

Hargraves, 140 F. Supp. 2d at 20-21.⁵

⁵ In 1993, the Senate Committee on Banking, Housing, and Urban Affairs conducted a hearing on reverse redlining. Senator Alfonse M. D'Amato called "reverse redlining [] among the most pernicious forms of racial and ethnic discrimination and consumer fraud." *Reverse Redlining; Problems in Home Equity Lending: Hearings Before the Senate Comm. On Banking, Hous., and Urban Affairs*, 103d Cong. 243, 246 (Feb. 17, 1993).

Reverse redlining is a product of redlining, because the latter creates "a credit-vacuum filled by predatory lenders" who know that borrowers in historically redlined areas "are a captive market with no access to reasonably-priced credit." *Equity Predators: Stripping, Flipping and Packing Their Way to Profits, Hearing Before Special Comm. On Aging, 105th Cong. 1, 86 (Mar. 16, 1998)* (statement of William J. Brennan, Jr., Atlanta Legal Aid Society, Inc.). Instead of *not* making loans, as in a traditional redlining case, a lender engages in reverse redlining when it *makes* loans in a community based on race and does so in an unfair and predatory way.

In *Hargraves*, to proceed on a reverse-redlining theory, the plaintiff was required to show that the defendant's lending practices were "unfair" and "predatory" and that the defendants either intentionally targeted borrowers on the basis of race or that there was a disparate impact on the basis of race. *Hargraves*, 140 F. Supp. 2d at 20-21. Hence, the court considered two prongs of a reverse redlining claim: first, whether there were "unfair" and "predatory" loan terms, and second, whether there was discrimination based on the familiar theories of disparate treatment or disparate impact discrimination.

While we have not addressed a reverse redlining case in our Circuit, the Supreme Court has instructed that the FHA is to be given a "generous construction," *City of Edmonds v. Oxford House, Inc.*, 514 U.S. 725, 731 (1995), and district courts (including in our Circuit) have permitted reverse redlining claims to proceed under the FHA, the ECOA, and the TILA. *See, e.g., M&T Mortg. Corp. v. White*, 736 F. Supp. 2d 538, 574 (E.D.N.Y. 2010) (FHA and ECOA); *Barkley v. Olympia Mortg. Co.*, Nos. 04-CV-875 (RJD), 05-CV-187 (RJD), 05-CV-4386 (RJD), 05-CV-5302 (RJD), 05-CV-5632 (RJD), 05-CV-5679 (RJD), 2007 WL 2437810, at *13-15 (E.D.N.Y. Aug. 22, 2007) (FHA); *Hargraves*, 140 F. Supp. 2d at 20-21; *Henderson v. Vision Prop. Mgmt., LLP*, 2021 WL 3772882, at *4-5 (E.D. Mich. Aug. 23, 2021) (FHA and ECOA). Moreover, Emigrant has not contested the cognizability of a reverse redlining claim under the FHA. Accordingly, we hold that where a defendant lender engages in "unfair" or "predatory" lending practices targeting borrowers based on race, or where those lending practices have a disparate impact based on race, this is reverse redlining in violation of the FHA.

II. Timeliness of Plaintiffs' Claims

Emigrant contends the district court erred in determining that Plaintiffs' claims, though brought after the expiration of the otherwise applicable

limitations periods, were timely under the discovery rule of accrual and the doctrine of equitable tolling.

To bring a claim under the FHA, "[a]n aggrieved person may commence a civil action . . . not later than 2 years after the occurrence or the termination of an alleged discriminatory housing practice." 42 U.S.C. § 3613(a)(1)(A). The applicable statutes of limitation are two years under the FHA and the ECOA, and three years under the NYCHRL. 42 U.S.C. § 3613(a)(1)(A) (FHA); 15 U.S.C. § 1691e(f) (eff. Oct. 28, 1974) (ECOA); N.Y. C.P.L.R. § 214 (NYCHRL).

The timeliness dispute stems from the parties' different conceptualizations of Plaintiffs' injury. Claims under the FHA, like other federal causes of action, accrue when a "plaintiff knows or has reason to know of the injury that is the basis of the action." *Leon v. Murphy*, 988 F.2d 303, 309 (2d Cir. 1993) (internal quotation marks omitted). Accordingly, we must first identify the injury that animates Plaintiffs' claims. Emigrant's position is that Plaintiffs' injury is the unfavorable loan itself, meaning that any claims accrued at closing, or, at the latest, upon default. On the other hand, Plaintiffs contend that they are not suing because they received financially unfavorable loans; rather, their

claims for relief arise from the fact that, as the jury found, they were "discriminated against in a systemic fashion." Pl. Br. at 17, 26. Alternatively, Plaintiffs argue that even if their claims accrued at closing or upon default, equitable tolling should apply.

We agree that the relevant injury is discrimination and not the loan itself. The "discriminatory housing practice" is not the making of an onerous loan but it is, instead, Emigrant's targeting of Black and Latino borrowers and pattern of writing STAR NINA loans to a disproportionate number of Black borrowers knowing that the loans were likely to fail. While Plaintiffs were no doubt harmed by the loans themselves, their claims against Emigrant sound in discrimination, and not, for instance, fraud related to the loans. As the district court in *Phillips v. Better Homes Depot, Inc.* put it, "[t]here is a difference between being aware that you got a bad deal and being aware that you were discriminated against in a systematic fashion." No. 02-CV-1168 (ERK), 2003 WL 25867736, at *25 (E.D.N.Y. Nov. 12, 2003); *see also id.* (discussing *Barrett v. United States*, 689 F.2d 324, 327-30 (2d Cir. 1982)) (holding that, "in a case of discrimination, a victim may not know he or she has been the target of

discrimination until meeting other victims or learning more about lending practices in minority communities").

Accordingly, and as we explain further below, we hold that even if Plaintiffs' claims accrued at closing or upon default when they first learned of the onerous default interest rate, the district court did not abuse its discretion in exercising its equitable power to toll the statute of limitations until the date when Plaintiffs knew or had reason to know of their injury -- that they were victims of Emigrant's sophisticated and systemic pattern of discriminatory lending. Because we conclude that the claims are timely under the doctrine of equitable tolling, we do not reach the issue of whether they are also timely under the related, but distinct, doctrine of the federal rule of discovery.⁶

⁶ While "[t]he distinction between equitable tolling and the diligence-discovery rule has not always been clear in our caselaw," we see the difference as follows: the discovery rule "*delays* the date of accrual" whereas "the doctrine of equitable tolling applies *after* the claim has already accrued, suspending the statute of limitations to prevent unfairness to a diligent plaintiff." *Ellul v. Congregation of Christian Bros.*, 774 F.3d 791, 801 (2d Cir. 2014) (internal citations and quotation marks omitted). We decline to consider whether Plaintiffs may have an argument that the discovery rule applies to their claims, and instead analyze Plaintiffs' claims under the equitable tolling doctrine because *even assuming* an accrual date of signing (which is Emigrant's position), the statutes of limitation should still be tolled to when Plaintiffs began or had reason to suspect discrimination, as a matter of equity. *Dillman v. Combustion Eng'g, Inc.*, 784 F.2d 57, 60 (2d Cir. 1986) (holding that in the context of a Title VII claim, "when an employer's misleading conduct is responsible for the employee's unawareness of his cause of action" and is "extraordinary" enough, "equitable tolling will defer the start of

A. *Standard of Review*

"A decision whether to equitably toll a statute of limitations is left to the sound discretion of the district court, and should not be disturbed absent an abuse of that discretion." *Kregos v. Associated Press*, 3 F.3d 656, 661 (2d Cir. 1993); accord *A.Q.C. ex rel. Castillo v. United States*, 656 F.3d 135, 144 (2d Cir. 2011) (district court's grant of equitable tolling is generally reviewed for "abuse of discretion"). We have also explained, however, that "the operative review standard" for equitable tolling depends on "what aspect of the lower court's decision is challenged." *Belot v. Burge*, 490 F.3d 201, 206 (2d Cir. 2007). "[W]e review the legal premises for [the district court's] conclusion *de novo*, the factual bases for clear error, and the ultimate decision for abuse of discretion." *DeSuze v. Ammon*, 990 F.3d 264, 268 (2d Cir. 2021). Only where the court "has understood the governing law correctly, and has based its decision on findings of fact which were supported by the evidence, but the challenge is addressed to whether the court's decision is one of those within the range of possible permissible decisions," will we review for abuse of discretion in both "name" and "operation." *Belot*, 490 F.3d at 206-07.

the . . . filing period from the time of the discriminatory action to the time the employee should have discovered the action's discriminatory nature").

The district court addressed the issue of timeliness four times throughout the life of the case: in denying Emigrant's motion to dismiss, its motion for summary judgment, its motion at the close of trial, and its posttrial motion. The magistrate judge also addressed the issue of timeliness. We have emphasized that, because "equitable tolling often raises fact-specific issues premature for resolution on a Rule 12(b)(6) motion, before a plaintiff can develop the factual record . . . it is generally improper to dismiss a complaint as untimely." *Clark v. Hanley*, 89 F.4th 78, 94 (2d Cir. 2023). On summary judgment, "where a reasonable factfinder could conclude" that a plaintiff's claims are timely, "courts routinely . . . deny summary judgment." *Id.* at 95. Judge Johnson's denials of Emigrant's motions to dismiss and for summary judgment based on timeliness were proper.

At the close of trial and again in subsequent motion practice, with the benefit of six weeks of evidence and a jury verdict for Plaintiffs, Judge Johnson denied Emigrant's requests for judgment as a matter of law on the timeliness issue. The facts as established by the evidence at trial show that the

district court did not abuse its discretion in equitably tolling the statutes of limitation.

B. *Applicable Law*

"Statutes of limitations are generally subject to equitable tolling where necessary to prevent unfairness to a plaintiff who is not at fault" for lateness in filing. *Veltri v. Bldg. Serv. 32B-J Pension Fund*, 393 F.3d 318, 322 (2d Cir. 2004). "The taxonomy of tolling, in the context of avoiding a statute of limitations, includes at least three phrases: equitable tolling, fraudulent concealment of a cause of action, and equitable estoppel." *Pearl v. City of Long Beach*, 296 F.3d 76, 81 (2d Cir. 2002). We conclude here that the doctrine of equitable tolling applies to render Plaintiffs' claims timely in this case.

A district court may exercise its discretion to equitably toll the statute of limitations once a litigant has demonstrated "'that some extraordinary circumstance stood in her way' and . . . 'that she has been pursuing her rights diligently.'" *Doe v. United States*, 76 F.4th 64, 71 (2d Cir. 2023) (alterations adopted) (quoting *A.Q.C. ex rel. Castillo v. United States*, 656 F.3d 135, 144 (2d Cir. 2011)). "This standard calls for reasonable diligence, not maximum feasible diligence, which a [plaintiff] may satisfy by showing that he acted as diligently as

reasonably could have been expected under the circumstances." *Harper v. Ercole*, 648 F.3d 132, 138-39 (2d Cir. 2011) (emphases, internal quotation marks, and internal citations omitted). Importantly, equitable tolling is appropriate where, "despite all due diligence," a plaintiff "is unable to obtain vital information bearing on the existence of his claim" within the statute of limitations period. *Valdez ex rel. Donely v. United States*, 518 F.3d 173, 182 (2d Cir. 2008) (quoting *Cada v. Baxter Healthcare Corp.*, 920 F.2d 446, 451 (7th Cir. 1990)). Equitable tolling may be appropriate even if there are lengthy delays in filing. *See, e.g., Baskin v. Hawley*, 807 F.2d 1120, 1123, 1130 (2d Cir. 1986) (tolling the statute of limitations for eight years).

"While equitable tolling extends to circumstances outside both parties' control, the related doctrines of equitable estoppel and fraudulent concealment may bar a defendant from enforcing a statute of limitation when its own deception prevented a reasonably diligent plaintiff from bringing a timely claim." *Sebelius v. Auburn Reg'l Med. Ctr.*, 568 U.S. 145, 164 (2013) (Sotomayor, J., concurring). This Circuit has explicitly clarified that "fraudulent concealment is not essential to equitable tolling." *Valdez*, 518 F.3d at 182; *Veltri*, 393 F.3d at 323 ("The relevant question is not the intention underlying defendants' conduct, but

rather whether a reasonable plaintiff in the circumstances would have been aware of the existence of a cause of action.").

To show fraudulent concealment, a plaintiff must establish that: (1) the defendant concealed the existence of the cause of action from the plaintiff; (2) the concealment prevented plaintiff's discovery of the claim within the limitations period; and (3) the plaintiff's ignorance of the claim did not result from a lack of diligence. *New York v. Hendrickson Bros., Inc.*, 840 F.2d 1065, 1083 (2d Cir. 1988). A plaintiff can prove concealment by showing "either that the defendant took affirmative steps to prevent the plaintiff's discovery of his claim or injury or that the wrong itself was of such a nature as to be self-concealing." *Id.*

C. Application

In the circumstances here, we agree with the district court that equitable tolling was appropriate because, through no fault of their own, Plaintiffs did not learn of their cause of action, and could not reasonably be expected to do so with the exercise of due diligence, within the limitations period. Plaintiffs demonstrated that their inability to discover the discriminatory practice was an extraordinary circumstance standing in their way of bringing

suit, and that they were inhibited from pursuing their rights diligently until they were on notice of their claims. Though that alone would be enough to support the district court's discretionary equitable tolling determination, the court's determination is further supported by the fact that Emigrant took steps to conceal the discriminatory nature of the STAR NINA loan such that Plaintiffs were reasonably prevented from learning about their *discrimination* cause of action within the statutory period.

The core inquiry of our equitable tolling analysis is whether there is "unfairness to a plaintiff who is not at fault" such that a district court may exercise its discretion and equitable power to toll the statute of limitations. *See Veltri*, 393 F.3d at 322. While the dissent criticizes our decision as creating a "fairness-based tolling rule," Diss. Op. at 8, equitable tolling has always been based on principles of fairness and equity. *See Cerbone v. Int'l Ladies' Garment Workers' Union*, 768 F.2d 45, 48-49 (2d Cir. 1985) ("Though ordinarily the applicable period starts to run on the employer's commission of the unlawful act and is not tolled pending the employee's realization that the conduct was discriminatory, a court might in some cases permit tolling as a matter of fairness." (internal quotation marks omitted)). Of course, we do not rely solely

on notions of fairness to conclude that equitable tolling is appropriate in this case.

It is the egregious nature of Emigrant's discriminatory lending practice that makes this case extraordinary. Emigrant targeted Black and Hispanic borrowers who owned substantial equity in their homes and imposed exorbitant default interest rates designed to lead them to default on their loans. Although Plaintiffs had owned their homes from a minimum of five years to as many as thirty years, foreclosure proceedings were initiated against them within two years of the origination of their Emigrant origination loans. And unbeknownst to Plaintiffs until years later, they were targeted for the loans because of their race.

We therefore agree with the district court that the extraordinary facts here support equitable tolling because Plaintiffs, through no lack of diligence of their own, were unaware of the facts of discrimination within the statutory period. Each Plaintiff signed his or her loan with Emigrant without knowledge of other borrowers or Emigrant's marketing and business strategies surrounding the STAR NINA loan. It was not until 2009, when the Saint-Jeans

observed other Black borrowers in foreclosure court, that those Plaintiffs learned that there were others like them who were subjected to the predatory loans.

Moreover, Emigrant took steps to conceal the predatory nature of the loans and Plaintiffs had no reason to suspect the discriminatory nature of the lending practices. Indeed, Emigrant almost exclusively targeted Black and Hispanic media outlets. Plaintiffs had no way of knowing that these loans were not similarly targeted towards White communities. And, because of the individualized nature of each Plaintiff's transaction with Emigrant, there was nothing at closing to indicate to Plaintiffs that the STAR NINA loans were being given disproportionately to Black borrowers. All Plaintiffs testified that Emigrant rushed them to sign stacks of documents at closing, and a New York Banking Department review of Emigrant's policy revealed that the 18% default interest rate was left out of the main documents and included only in a separate rider to the loan, further obfuscating the true financial impact of the STAR NINA loan. Emigrant also dissuaded Plaintiffs from bringing lawyers to closing, representing to Plaintiffs that a lawyer at closing would represent their interests. On this record, and construing the facts in Plaintiffs' favor, there is sufficient evidence that Emigrant took steps to conceal the discriminatory nature of STAR

NINA loans.⁷ *Jones v. Treubig*, 963 F.3d 214, 224 (2d Cir. 2020) ("[W]e must 'consider the evidence in the light most favorable to the party against whom the motion was made . . .'" (quoting *Black v. Finantra Cap., Inc.*, 418 F.3d 203, 209 (2d Cir. 2005))).

Our conclusion flows from well-settled principles of equitable tolling and fraudulent concealment. *Lozano v. Montoya Alvarez*, 572 U.S. 1, 11 (2014) ("Congress is presumed to incorporate equitable tolling into federal statutes of limitations because equitable tolling is part of the established backdrop of American law.") (citing *Rotella v. Wood*, 528 U.S. 549, 560 (2000)). The dissent paints equitable tolling as a rigid, stepwise doctrine, but that is not correct. Indeed, "[a]s the courts in this country recognized early on, 'the essence of the doctrine of equitable tolling is that a statute of limitations does not run against a plaintiff who is unaware of his cause of action.'" Joseph A. Seiner, *Time, Equity, and Sexual Harassment*, 12 U.C. Irvine L. Rev. 573, 595 (2022) (alterations adopted) (quoting *Serdarevic v. Advanced Med. Optics, Inc.*, 532 F.3d 1352, 1363 (Fed. Cir. 2008)). Additionally, despite the dissent's assertion that "Title VII [and

⁷ Though we agree with the district court that there was concealment here, we emphasize that concealment is not a requirement for equitable tolling -- avoiding unfairness to the plaintiff is reason enough to equitably toll a statute of limitations. See *Veltri*, 393 F.3d at 322-33.

ADEA] claims accrue at the time a plaintiff learns of the discriminatory *act*," Diss. Op. at 17, we have held that the time period is tolled or delayed pending the employee's realization that the conduct was discriminatory when "the employee was actively misled by his employer, he was prevented in some extraordinary way from exercising his rights, or he asserted his rights in the wrong forum, in which event tolling of the time bar might be permitted as a matter of fairness," *Miller v. Int'l Tel. & Tel. Corp.*, 755 F.2d 20, 24 (2d Cir. 1985).

And there are district court cases in the Second Circuit that apply both the doctrines of equitable tolling and fraudulent concealment in similar discriminatory lending contexts where, as here, the parties did not have any reason to suspect discrimination until they learned facts that caused them to realize that their experience was part of a larger pattern of discrimination.

For instance, *Barkley v. Olympia Mortgage Co.* involved an allegedly discriminatory and fraudulent property-flipping scheme, where plaintiffs alleged that defendants bought damaged properties at foreclosure sales and, working with appraisers, lenders, and lawyers, targeted persons of limited financial means and savvy in low-income Black and Latino communities and sold them the properties at inflated appraisal values while saddling the buyers with

"unconscionable loans." 2007 WL 2437810, at *1, 9. In denying defendants' motion to dismiss on timeliness grounds, the court noted that, "[w]ithout meeting [the] other [defendant's] clients or explaining their circumstances to an attorney who responsibly represented their interests, plaintiffs had no way of knowing exactly how and why they had been victimized," even though the plaintiffs "quickly realized they were on the receiving end of a defective product." *Id.* at *17.

In *Council v. Better Homes Depot, Inc.*, the district court concluded it was "reasonable that the Plaintiffs were not aware that they were the victims of wrongdoing," because a "victim of discrimination may not know that he or she has been the target of discrimination until meeting other victims or becoming familiar with lending practices in minority communities." 2006 WL 2376381, at *9.

The principles articulated by the district courts in these cases are readily applicable here. The structure of the STAR NINA lending program included features by which Emigrant sought to conceal the discriminatory nature of its predatory practices. Plaintiffs may have been injured individually by harsh interest rates and hidden terms, but it took knowledge of Emigrant's treatment of

Plaintiffs in the aggregate to alert Plaintiffs to the probability of a claim for discrimination. *See Gabelli v. SEC*, 568 U.S. 442, 450-51 (2013) ("Usually when a private party is injured, he is immediately aware of that injury and put on notice that his time to sue is running. But when the injury is self-concealing, private parties may be unaware that they have been harmed. Most of us do not live in a state of constant investigation; absent any reason to think we have been injured, we do not typically spend our days looking for evidence that we were lied to or defrauded. And the law does not require that we do so."). Indeed, had Plaintiffs individually sued Emigrant at the time of closing (or default) for discrimination, "they would not have survived a motion to dismiss the claims they now bring." Pl. Br. at 18.

For instance, to make out a claim of disparate impact, Plaintiffs would have needed to know facts showing a substantial adverse impact on Black borrowers at the time they took out their loans. To show disparate treatment, they would have needed to show that Emigrant was motivated at least in part by race to target them and other Black and Latino borrowers. Without any knowledge or facts as to other borrowers, and without knowledge of the steps Emigrant took to target Black and Latino neighborhoods, none of the Plaintiffs

would have been able to state a claim based on the information known to them at signing. And nothing in the record indicates that any Plaintiff had reason to inquire more into the possibility of discrimination at the time of signing. The district court thus did not abuse its discretion in tolling the statutes of limitation to the date when the Saint-Jeans first began to suspect discrimination. We affirm that decision; "[t]o hold otherwise would reward [Emigrant] for [its] evasiveness" stemming from its sophisticated, multifaceted pattern of targeting the STAR NINA loan to Black and Latino borrowers. *Phillips*, 2003 WL 25867736, at *25.

We are not persuaded by Emigrant's arguments to the contrary. For instance, Emigrant cites *Pantoja v. Scott* as an example of a case where, in an FHA claim, the "alleged discriminatory act concluded with the closing on the apartment," No. 96-CV-8593 (AJP), 2001 WL 1313358, at *10 (S.D.N.Y. Oct. 26, 2001). The facts of *Pantoja* are readily distinguishable. *Pantoja* involved an individual Puerto Rican resident who, pursuant to a lease providing the right to purchase the apartment he rented, applied to the owner of his condominium building for financing. The plaintiff alleged "that it was [the owner's] practice to provide secondary financing to purchasers but that [the owner] refused to do so for him, based on [racially] discriminatory reasons." *Id.* at *1.

In granting defendants' motion to dismiss on timeliness grounds, the district court held that the owner's "refusal to provide secondary financing (which Pantoja claims was due to a discriminatory motive) 'occurred or terminated,' at the *latest*, on [] the date of the real estate closing, when Pantoja purchased the apartment without secondary financing from [the owner]." *Id.* at *9 (internal citations omitted). Thus, unlike our case, *Pantoja* involved one plaintiff and one alleged discrete act of discrimination -- an instance that plaintiff himself alleged he was aware of even prior to closing. *See id.* at *11. The plaintiff in *Pantoja* had all the information he needed to assert a claim under the FHA by his closing date, if not earlier. Not so here. At their respective STAR NINA closings, Plaintiffs were, at best, arguably advised of the loan terms -- but they had no basis to infer racial discrimination.⁸ While *Pantoja* is an example of an injury occurring, and ending, at closing, it does not help Emigrant's argument here because the evidence at trial supports a conclusion that Plaintiffs did not have *any* information about a possible discrimination claim at their respective closings.

⁸ As the extensive record in this case shows, whether Plaintiffs were properly apprised of the actual loan terms is also not clear. *See* Ex. App'x at 662 (New York Banking Department report noting conflicting information about the cost of Emigrant loans in its disclosures). We resolve this ambiguity on appeal in favor of Plaintiffs.

By arguing that Plaintiffs were given all the terms of the predatory loans upfront at signing, Emigrant obfuscates the injury that forms the basis of Plaintiffs' discrimination claims. Emigrant is wrong that the "default interest rate . . . forms the core of Plaintiffs' case." Def. Br. at 31. Plaintiffs are not suing for the bad loans or the predatory terms; instead, they are suing for discrimination -- Emigrant subjected them to predatory lending practices at least in part because of their race. Thus, even if Plaintiffs were apprised of the loan terms at closing, that would be of no moment in analyzing whether Plaintiffs knew or should have known about the *discrimination* at the time of closing. For the same reason, Emigrant's argument that "Plaintiffs also failed to offer any evidence that Emigrant representatives concealed material terms of the loans through untrue representations" is also irrelevant to the issue of whether Emigrant's conduct at the closings concealed their discrimination. *Id.* at 34.

In short, reasonable borrowers in Plaintiffs' position could not have known that they were victims of discrimination at signing, closing, default, or even foreclosure. Moreover, by misleading Plaintiffs into thinking that counsel at closing represented their interests, Emigrant took steps to conceal its discriminatory scheme. Accordingly, we hold that, on these facts, the district

court did not abuse its discretion in applying the doctrine of equitable tolling, and the statute of limitations was thus tolled to the date on which Plaintiffs became aware of the discriminatory lending scheme.

III. The Jury Instructions

Emigrant argues that the district court's jury instructions on disparate impact and disparate treatment theories of discrimination were erroneous and require reversal. We find no reversible error in the challenged portions of the district court's instructions.

A. Standard of Review

We review challenges to a district court's jury instructions *de novo*. *Mirlis v. Greer*, 952 F.3d 36, 44 (2d Cir. 2020) (citing *Uzoukwu v. City of New York*, 805 F.3d 409, 414 (2d Cir. 2015)); *Boyce v. Soundview Tech. Grp., Inc.*, 464 F.3d 376, 390 (2d Cir. 2006) ("When a party challenges a court's jury charge, [the Second Circuit] reviews the jury instructions *de novo* and as a whole."). We will overturn a verdict on a challenge to jury instructions only if (1) the instructions were

erroneous, and (2) the error was prejudicial. *See Turley v. ISG Lackawanna, Inc.*, 774 F.3d 140, 152-53 (2d Cir. 2014).

"Jury instructions are erroneous if they mislead the jury or do not adequately inform the jury of the law," *Uzoukwu*, 805 F.3d at 414, and error is prejudicial where the appellant can show that the error, "in light of the charge as a whole," *Turley*, 774 F.3d at 153, improperly "influence[d] the jury's verdict," *Gordon v. N.Y.C. Bd. of Educ.*, 232 F.3d 111, 116 (2d Cir. 2000).

Moreover, in determining whether a jury instruction was so prejudicial as to warrant overturning the verdict, we must examine the jury charge "in its entirety," rather than "scrutinize[] [it] strand-by-strand." *Warren v. Dwyer*, 906 F.2d 70, 73 (2d Cir. 1990); accord *Coquina Invs. v. TD Bank, N.A.*, 760 F.3d 1300, 1309 n.8 (11th Cir. 2014) ("[W]hen the instructions, taken together, properly express the law applicable to the case, there is no error even though an isolated clause may be inaccurate, ambiguous, incomplete or otherwise subject to criticism." (internal quotation marks omitted)). And, though our review is *de novo*, we emphasize that "a trial court has discretion in the style and wording of jury instructions, so long as the instructions . . . do not mislead the jury as to the

proper legal standard." *Parker v. Sony Pictures Ent., Inc.*, 260 F.3d 100, 106-07 (2d Cir. 2001) (internal citation and quotation marks omitted).

B. Disparate Impact

We conclude that the district court's disparate impact jury instruction was neither erroneous nor unfairly prejudicial. The disparate impact instruction read, in relevant part:

Plaintiffs are alleging that Defendants' practice of making STAR NINA loans has a discriminatory effect. For you to assess Plaintiffs' claim, you will consider the following.

First, Plaintiffs must establish by a preponderance of the evidence that Defendants' practice of making STAR NINA loans actually or predictably had a substantial adverse impact on African-American[] or Hispanic[] borrowers.

Second, if you find that Plaintiffs have proven the first factor, then you must decide whether Defendants have established by a preponderance of the evidence that the practice of making STAR NINA loans was necessary to achieve one or more substantial, legitimate, nondiscriminatory interests of Defendants. If you find that Defendants failed to establish that the practice was actually necessary to achieve their substantial, legitimate and nondiscriminatory interests, you must find for Plaintiffs on their discriminatory effect claim.

Third, if you find that the STAR NINA loan program was necessary to achieve one or more substantial, legitimate, nondiscriminatory interests of Defendants, then you must decide whether Plaintiffs have established by a preponderance of the evidence that Defendants' interests could have been served by another practice

that had a less discriminatory effect. If Plaintiffs make this showing, then you must find for Plaintiffs on their discriminatory effect claim.

I instruct you that Plaintiffs are not required to show that Defendants intended to discriminate in order to establish their claim of discriminatory effect.

J. App'x at 2461-63 (emphases added).

Emigrant asserts three challenges to the disparate impact instruction. First, Emigrant argues that the district court's articulation of the disparate impact burden -- that Plaintiffs had to show a "substantial adverse impact on African-American[] or Hispanic[] borrowers" -- was erroneous and prejudicial because it "materially altered the [disparate impact] standard" by "fail[ing] to instruct the jury that disparate impact discrimination requires proof that African-American borrowers . . . suffered a *disproportionately* adverse effect from the STAR NINA loan program, as compared to non-African-American borrowers." Def. Br. at 24-25 (emphasis in original). Second, Emigrant argues that the instruction inadequately conveyed the requirement of a causal relationship between STAR NINA loans and the adverse impact on Black and Latino communities required to make a finding of disparate impact. Finally, Emigrant contends that the district court erred by not instructing the jury on Plaintiffs' "burden of proving an *available* alternative practice" that serves

Emigrant's legitimate nondiscriminatory interests. Def. Br. at 46 (emphasis in original) (quoting *MHANY Mgmt., Inc. v. Cnty. of Nassau*, 819 F.3d 581, 619 (2d Cir. 2016)).

1. *Applicable Law*

In the FHA context, "[a] disparate impact analysis examines a facially-neutral policy or practice . . . for its differential impact or effect on a particular group." *Huntington Branch, NAACP v. Town of Huntington*, 844 F.2d 926, 933 (2d Cir. 1988). To make out a claim of disparate impact under the FHA, a plaintiff must first establish a prima facie case by showing "(1) the occurrence of certain outwardly neutral practices, and (2) a significantly adverse or disproportionate impact on persons of a particular type produced by the defendant's facially neutral acts or practices." *Regional Econ. Cmty. Action Program, Inc. v. City of Middletown*, 294 F.3d 35, 52-53 (2d Cir. 2002). This is a "modest" burden. *Francis v. Kings Park Manor, Inc.*, 992 F.3d 67, 73 (2d Cir. 2021). If the plaintiff makes this showing, the burden shifts to the defendant to "prove that its actions furthered, in theory and in practice, a legitimate, bona fide [business] interest and that no alternative would serve that interest with less discriminatory effect." *Huntington Branch, NAACP*, 844 F.2d at 936 (citing

Resident Advisory Bd. v. Rizzo, 564 F.2d 126, 148-49 (3d Cir. 1977)).

Thus, "[t]he basis for a successful disparate impact claim involves a comparison between two groups -- those affected and those unaffected by the facially neutral policy." *Tsombanidis v. West Haven Fire Dep't*, 352 F.3d 565, 575 (2d Cir. 2003). This comparison, which lies at the core of disparate impact liability, "must reveal that although neutral, the policy in question imposes a significantly adverse or disproportionate impact on a protected group of individuals." *Id.* (internal quotation marks omitted).

As for the causation requirement, the Supreme Court in *Inclusive Communities* noted that "a disparate-impact claim that relies on a statistical disparity must fail if the plaintiff cannot point to a defendant's policy or policies causing that disparity." 576 U.S. at 542. Requiring a link between a defendant's policy and disparate impact therefore ensures that "racial imbalance does not, without more, establish a prima facie case of disparate impact." *Id.* (alterations adopted and internal quotation marks omitted).

2. *Application*

Examining the jury charge in its entirety, we conclude that there was no error, much less reversible error, in the district court's disparate impact

instructions. Despite Emigrant's arguments to the contrary, the instructions properly apprised the jury of the elements of a disparate impact claim under settled Supreme Court and Second Circuit precedent.⁹

First, Emigrant argues that the district court should have instructed the jury that to succeed on their disparate impact claims, Plaintiffs had to show that Emigrant's practice of making STAR NINA loans "actually or predictably" had a "significantly adverse or disproportionate impact" on Black or Latino borrowers. J. App'x at 571. Emigrant contends that by omitting the word "disproportionate" in this phrase, the district court committed reversible error. We disagree.

We have consistently used the "significantly adverse or disproportionate" language to describe the comparative aspect of a disparate

⁹ As a threshold matter, Plaintiffs argue that Emigrant has waived its challenge to two of its objections to the jury instructions -- the comparative element and robust causation. *See* Pl. Br. at 33. Emigrant responds that it properly preserved all challenges to the jury instructions it now raises on appeal. Based on our review of the record, we find that Emigrant properly preserved its objection to the lack of "disproportionate" language. At the charge conference, counsel for Emigrant requested that "significantly disproportionate" be added to the charge. J. App'x at 2246. After the district court instructed the jury, Emigrant stated that it had "no additional [objections] besides the ones counsel mentioned" before. *Id.* at 2475.

With respect to Emigrant's objections on appeal to the lack of "robust causation" and a disparity "over and above" a certain baseline with respect to causation, for the reasons set forth in the discussion, we conclude that even if Emigrant had preserved these objections, its arguments have no merit.

impact claim under the FHA. *See, e.g., Fair Hous. in Huntington Comm. Inc. v. Town of Huntington, N.Y.*, 316 F.3d 357, 366 (2d Cir. 2003) ("[A] plaintiff must demonstrate that an outwardly neutral practice actually or predictably has a discriminatory effect; that is, has a *significantly adverse or disproportionate impact* on minorities.") (emphasis added); *Tsombanidis*, 352 F.3d at 575 ("To establish a prima facie case under [a disparate impact] theory, the plaintiff must show[] . . . a *significantly adverse or disproportionate impact on persons of a particular type* produced by the defendant's facially neutral acts or practices.") (emphasis in original) (internal quotation marks omitted); *MHANY*, 819 F.3d at 617 (setting forth the standard as "a significantly adverse or disproportionate impact on persons of a particular type").

Here, the district court instructed the jury that, to prevail on their disparate impact claim, Plaintiffs had to prove that Emigrant's STAR NINA lending practices "actually or predictably had a substantial adverse impact on African-American[] or Hispanic[] borrowers," J. App'x at 2462. The district court's "substantial adverse impact" language is not significantly different from our Circuit's settled "significantly adverse or disproportionate impact" language. It also mirrors, nearly word-for-word, the model instruction from the leading set

of pattern federal jury instructions. *Compare* Sand et al., Modern Federal Jury Instructions, Civil Instruction 87-33 (a defendant violates Title VIII under a disparate impact theory where the conduct "actually or predictably had a substantial discriminatory impact on the protected group," where "substantial discriminatory impact" means "a manner plainly disproportionate to how it affects other people") *with* J. App'x at 2462 ("Plaintiffs must establish by a preponderance of the evidence that Defendants' practice of making STAR NINA loans actually or predictably had a substantial adverse impact on African Americans or Hispanic[] borrowers.").

Emigrant contends that by leaving out the word "disproportionate," the district court improperly relieved Plaintiffs of their burden of proof and permitted the jury to find for Plaintiffs simply if the jury found that Plaintiffs suffered an adverse impact from the loans, without regard to the effect on Black borrowers as compared to non-Black borrowers. While we agree that disparate impact claims must apprise the jury of the requirement of a disproportionate or disparate effect on a protected class, we disagree that the district court's failure to use the word "disproportionate" at that particular point in the charge was prejudicial.

The district court's failure to include the word "disproportionate" in this part of the charge does not render the instruction as a whole an inaccurate statement of law requiring reversal. Indeed, the word appears elsewhere, and read as a whole, the charge made clear to the jury that, to find for Plaintiffs, the jury had to compare the impact on Plaintiffs to similarly situated non-Black or Hispanic borrowers. For instance, in describing Plaintiffs' claims at the outset of the charge, the district court stated to the jury that

the plaintiffs . . . claim that the defendants, Emigrant Mortgage Company and Emigrant Bank violated their rights under the Fair Housing Act, Equal Credit Opportunity Act and New York City Human Rights Law by offering loans on terms that were grossly unfavorable to the borrowers and by allegedly making those loans *disproportionately in African-American and Hispanic communities*.

J. App'x at 2438-39 (emphasis added).¹⁰

Accordingly, we are satisfied, based on our review of the charge in its entirety, that the instruction sufficiently described the requirement that the

¹⁰ We also note that Emigrant included the "significantly adverse or disproportionate impact" language in its own proposed jury instructions submitted to the district court. See J. App'x at 571. The proposed jury instruction reads verbatim, "Plaintiffs must prove by a preponderance of the evidence that Defendants (1) maintained a race-neutral practice or policy, that (2) had a significantly adverse or disproportionate impact on Black borrowers. Plaintiffs must also establish that the race-neutral policy or practice is the cause of the significantly adverse or disproportionate impact." J. App'x at 571 (footnotes omitted).

adverse impact be disproportionate on a protected class, in this case, on Black borrowers. We conclude that "the entire charge delivered a correct interpretation of the law." *United States v. Quattrone*, 441 F.3d 153, 177 (2d Cir. 2006). By focusing the jury on a "substantial adverse impact on African-American or Hispanic borrowers," J. App'x at 2462, the charge captured the necessary comparison of White borrowers to Black and Hispanic borrowers.¹¹ Moreover, there was substantial evidence adduced at trial from which a jury could (and did) find that Black borrowers were disproportionately affected by the predatory STAR NINA loans.

Second, Emigrant argues that the district court erred in its instruction on the causation element. According to Emigrant, the district court should have instructed the jury on the so-called "robust" causation requirement for disparate impact claims. For starters, nothing in Emigrant's proposed

¹¹ While Emigrant may have wanted additional language explicitly advising the jury that it must base its finding by comparing the experience of Black borrowers to similarly situated White borrowers, there is no requirement that jury instructions be favorable to a party, see *Riverwoods Chappaqua Corp. v. Marine Midland Bank, N.A.*, 30 F.3d 339, 346 (2d Cir. 1994) ("While a more specific instruction might have been helpful, there is no basis for concluding that the jury was given a misleading or inaccurate impression of the law.").

instruction references "robust" causation, and Emigrant does not provide its desired language in its brief before our Court.¹²

Emigrant argues that the Supreme Court "has emphasized that 'a robust causality requirement ensures that racial imbalance does not, without more, establish a *prima facie* case of disparate impact and thus protects defendants from being held liable for racial disparities they did not create.'" Def. Br. at 47-48 (quoting *Inclusive Communities*, 576 U.S. at 542 (alteration adopted)). Relying on this language in *Inclusive Communities*, and language in a Second Circuit case requiring plaintiffs "to show that there existed some demonstrable prejudicial treatment of minorities over and above that which is the inevitable result of disparity in income," Emigrant argues that the district court failed to instruct the jury that Emigrant could not be held liable for racial disparities outside of its control. *Boyd v. Lefrak Org.*, 509 F.2d 1110, 1113 (2d Cir. 1975).

We disagree that the cases require "robust" causation, and we agree with Plaintiffs that the requirement of a "causal link" between the STAR NINA lending practices and the adverse impact on Plaintiffs "is apparent on the face of

¹² As for its proposed jury instructions submitted to the district court, Emigrant requested the court instruct the jury that "Plaintiffs must also establish that the race-neutral policy or practice is the cause of the significantly adverse or disproportionate impact." J. App'x at 571.

the instruction." Pl. Br. at 39. Here, the district court instructed the jury to consider whether STAR NINA loans "*had* a substantial adverse impact" on Black and Hispanic communities. J. App'x at 2462 (emphasis added). A plain reading of the instruction makes clear that Plaintiffs were required to demonstrate a causal link between the STAR NINA loans and the discriminatory effect on Plaintiffs. We are unconvinced by Emigrant's argument that the district court should have instructed on a requirement of "robust causality" -- that is not the law of disparate impact in our Circuit, or under the applicable regulations.

While we agree that a defendant may not be held liable for racial disparities it did not cause, we think that the standard causation language in the charge is sufficient to convey this principle, and the "robust causality" language is not necessary. In *MHANY*, for example, we affirmed the district court's finding of race-based disparate impact even though that disparity flowed from underlying socioeconomic disparities across races, which the defendant in *MHANY* did not create. 819 F.3d at 597-99, 606, 616-19. Moreover, we read *Inclusive Communities* to require, in terms of causation, that "a defendant's policy or policies caus[ed] [a] disparity." 576 U.S. at 521. There was ample evidence presented at trial that Emigrant's lending policies and practices caused a

disproportionate number of STAR NINA loans to be written to Black borrowers.

We see no reason to overturn the jury's verdict based on Emigrant's reliance on non-binding language from the above-referenced cases.¹³

Finally, Emigrant's issue with the district court's instruction on the requirement of a "less discriminatory alternative" boils down to the district court's omission of the word "available." *See* Def. Br. at 46 (arguing the "instructions omitted entirely the requirement that any alternative actually be available"). According to Emigrant, this failure permitted Plaintiffs to suggest alternatives that were "mere conjecture" and not practically possible. *Id.* at 47.

We are not persuaded that this was error. As Plaintiffs point out, the jury instructions track HUD regulations nearly word-for-word. *Compare* J. App'x at 2462 (instructing that jury must consider whether Plaintiffs established that Emigrant's interests "could have been served by another practice that had a

¹³ The HUD regulations support our conclusion as well. The relevant regulation simply requires "a plaintiff to link a specific practice to a current or predictable disparity" to prove causation. Reinstatement of HUD's Discriminatory Effects Standard, 88 Fed. Reg. 19450, 19461 (Mar. 31, 2023). Thus, though we acknowledge that *Inclusive Communities* states that a "robust causality requirement ensures that racial imbalance does not, without more, establish a prima facie case of disparate impact," 576 U.S. at 542 (alterations adopted and internal quotation marks omitted), we do not read *Inclusive Communities* to set forth a new rule requiring use of the words "robust causality," and, in any event, that language is not at odds with the instructions in this case.

less discriminatory effect") *with* 24 C.F.R. § 100.500(c)(3) (a plaintiff may prevail by proving that the interests "could be served by another practice that has a less discriminatory effect"). And implicit in the language the district court used is the suggestion that there had to have been a viable alternative: the requirement that Plaintiffs *establish* that Emigrant's interests *could have* been served by another practice implies that the practice must be a viable alternative rather than mere speculation.

Accordingly, there was no error in the disparate impact jury instructions.

C. *Disparate Treatment*

The district court gave the following instruction on disparate treatment:

In order to prevail on their claim that the Defendants intentionally discriminated in lending practices that violated the Fair Housing Act, the Equal Credit Opportunity Act, and the New York City Human Rights Law, Plaintiffs must establish that:

- (1) the STAR NINA loan product was grossly unfair to the borrower;
and
- (2) Defendants' effort to make STAR NINA loans in certain communities was motivated [] at least in part[] by race, color, or national origin.

If you find that Plaintiffs have established these elements by a preponderance of the evidence, then you must find that Defendants violated the Fair Housing Act, the Equal Credit Opportunity Act, and the New York City Human Rights Law.

Plaintiffs are not required to show that Defendants acted with racial animus, which means hatred or dislike for a particular racial or ethnic group. Nor do they need to prove that race, color, or national origin was the only reason for Defendants' conduct. Rather, they are only required to show that race, color, or national origin was one motivating factor. This means that in order for Defendants to be found liable for violating the Fair Housing Act, Equal Credit Opportunity Act, and New York City Human Rights Law, race, color, or national origin need only have played some role in Defendants' conduct.

J. App'x at 2460-61.

Emigrant contends that the district court erred by instructing that a finding of animus, defined as "hatred or dislike," was not a predicate to finding discrimination. Emigrant also argues that the district court erred by not stating that race had to be a "significant" factor in the decision. In our view, the disparate treatment instruction was also legally sufficient and thus we affirm.

Disparate treatment discrimination "involves differential treatment of similarly situated persons or groups" on account of race. *Huntington Branch, NAACP*, 844 F.2d at 933. An FHA plaintiff can show disparate treatment or intentional discrimination, however, without having to establish that the

defendant was motivated by hatred, dislike, or bias. *See Cmty. Servs., Inc. v. Wind Gap Mun. Auth.*, 421 F.3d 170, 177 (3d Cir. 2005); *see also Horizon House Developmental Servs., Inc. v. Township of Upper Southampton*, 804 F. Supp. 683, 696 (E.D. Pa. 1992) ("In order to prove intentional discrimination it is not necessary to show an evil or hostile motive. It is a violation of the FHAA to discriminate even if the motive was benign or paternalistic.").

The disparate treatment instruction here accurately stated the law and was sufficient to instruct the jury.¹⁴ The district court correctly stated that a finding of ill will, hatred, or bias is not required to find intentional discrimination. Read as a whole, the district court's instruction on animus reads as a caution to the jury that animus, defined as hatred or ill-will, is not necessary for a finding of disparate treatment. This is correct; a party may intentionally discriminate without harboring hatred or ill-will toward a particular group. *See*

¹⁴ Like the court's instructions on disparate impact, the disparate treatment instruction also mirrored Judge Sand's model jury instruction. *Compare* Sand et al., *Modern Federal Jury Instructions*, Civil Instruction 87-35 ("To establish a claim of disparate treatment under Title VIII, a plaintiff must prove by a preponderance of the evidence that the defendant intentionally deprived the plaintiff of a right protected by Title VIII, . . . and that the defendant did so, at least in part, because he intended to discriminate against plaintiff on account of plaintiff's [race].") *with* J. App'x at 2460. ("Defendants' effort to make STAR NINA loans in certain communities was motivated[,] at least in part, by race, color, or national origin.").

Boykin v. KeyCorp, 521 F.3d 202, 215 (2d Cir. 2008) (A plaintiff does "not need to allege discriminatory animus for her disparate treatment claim to be sufficiently pleaded" under the FHA.).

Our sister circuits have come to similar conclusions. *See, e.g., Bangerter v. Orem City Corp.*, 46 F.3d 1491, 1501 (10th Cir. 1995) (A "plaintiff need not prove the *malice or discriminatory animus* of a defendant to make out a case of intentional discrimination.") (emphasis added); *Cnty. Servs., Inc.*, 421 F.3d at 177 (A defendant's "discriminatory purpose need not be malicious or invidious" to constitute intentional discrimination.); *Ferrill v. Parker Grp., Inc.*, 168 F.3d 468, 472-73 & n.7 (11th Cir. 1999) ("[R]acial animus and intent to discriminate are not synonymous. . . . In other words, ill will, enmity, [and] hostility are not prerequisites of intentional discrimination."); *accord Weiss v. La Suisse*, 141 F. App'x 31, 33 (2d Cir. 2005) (summary order) (same).

Emigrant's next argument -- that race must be a *significant* motivating factor in a disparate treatment case -- is also unavailing. In *MHANY*, we held that "if *one of the motivating factors* for an act was unlawful, the act violated the FHA." 819 F.3d at 616 (emphasis added). Although we also said in *MHANY* that "[a] plaintiff can establish a prima facie case of disparate treatment

'by showing that animus against the protected group was a significant factor in the position taken by the municipal decision-makers themselves or by those to whom the decision-makers were knowingly responsive,'" *id.* at 606 (quoting *LeBlanc-Sternberg*, 67 F.3d at 425), we did not hold that this was a requirement of a successful disparate treatment claim.

Plaintiffs were entitled to, and did, prove disparate treatment at trial by showing that one of Emigrant's motives was to intentionally target communities of color for the STAR NINA loan. And it is not required, as part of a disparate treatment theory, that Emigrant harbored malicious or invidious biases against those communities while doing so. Accordingly, because the district court's instructions accurately captured governing law on disparate treatment, the jury was properly instructed.

IV. The Saintils' Release

We now turn to the enforceability of the release-of-claims provision contained within the Saintils' 2010 loan modification agreement with Emigrant. The district court determined that the provision is unenforceable as a matter of law because of legal prohibitions against waiver in residential mortgages and

because it is void as against public policy. Emigrant contends on appeal that this was error. The release provision reads:

Release in Favor of Emigrant. Except for the obligations and rights expressly set forth and reserved in this Agreement and those portions of the Loan Documents not modified herein, Borrower . . . hereby unconditionally and irrevocably remise[s], release[s], and forever discharge[s] Emigrant, and any entities related to it . . . from any and all claims, counterclaims, actions, causes of action, suits, set-offs, costs, losses, expenses, sums of money, accounts, reckonings, debts, charges, complaints, controversies, disputes, damages, judgements, executions, promises, omissions, duties, agreements, rights, and any and all demands, obligations and liabilities, . . . arising at law or in equity, . . . which Borrower may have against [Emigrant], including . . . any and all claims that were or that could have been asserted in any legal proceeding or action; . . . and any and all claims that are relating to, concerning, or underlying the Loan.

Ex. App'x at 632-33.

We agree with the district court that the release provision of the loan modification agreement is unenforceable because it contravenes public policy against broad waivers of claims in mortgage transactions.

A. *Standard of Review*

We review "*de novo* [] legal issues as to . . . contract enforceability."

United States v. Twenty Miljam-350 IED Jammers, 669 F.3d 78, 87 (2d Cir. 2011).

B. Applicable Law

Federal law determines the validity of release of federal statutory claims. *Olin Corp. v. Consol. Aluminum Corp.*, 5 F.3d 10, 15 (2d Cir. 1993). "[A] release that is clear and unambiguous on its face and which is knowingly and voluntarily entered into will be enforced." *Pampillonia v. RJR Nabisco, Inc.*, 138 F.3d 459, 463 (2d Cir. 1998). This principle extends to the release of claims under the federal antidiscrimination laws. For instance, we have held that employees may prospectively waive a claim of discrimination under Title VII and the ADEA so long as it is done knowingly and voluntarily. *Bormann v. AT&T Commc'ns, Inc.*, 875 F.2d 399, 402 (2d Cir. 1989). In *Bormann*, we adopted the Third Circuit's "totality of the circumstances" standard to determine whether an employee in the ADEA context waived discrimination claims "knowingly, willingly and free from coercion." *Id.* at 403; see *Coventry v. U.S. Steel Corp.*, 856 F.2d 514, 523 (3d Cir. 1988) (citing a six-factor totality of the circumstances test).

When faced with the question of whether a contractual provision violates federal public policy, we recognize that "[t]he term public policy is obviously a broad one; it embraces a multitude of virtues and sins. It is clear that public policy circumscribes agreements between private parties in order to

prevent the courts from becoming vehicles of discrimination." *Stamford Bd. of Educ. v. Stamford Educ. Ass'n*, 697 F.2d 70, 73 (2d Cir. 1982) (internal quotation marks and citation omitted). "Federal 'public policy' is typically found in the Constitution, treaties, federal statutes and regulations, and court cases." *Thomas James Assocs., Inc. v. Jameson*, 102 F.3d 60, 66 (2d Cir. 1996). And:

while violations of public policy must be determined through definite indications in the law of the sovereignty, courts must not be timid in voiding agreements which tend to injure the public good or contravene some established interest of society.

Stamford Bd. of Educ., 697 F.2d at 73 (internal quotation marks and citation omitted).

"It is the policy of the United States to provide, within constitutional limitations, for fair housing throughout the United States." 42 U.S.C. § 3601. It is also "unlawful for any creditor to discriminate against any applicant, with respect to any credit transaction . . . on the basis of race, color, religion, national origin, sex or marital status or age." 15 U.S.C. § 1691(a)(1).

Section 1639c(e)(3) of the Truth in Lending Act ("TILA") provides, in pertinent part:

No waiver of statutory cause of action. No provision of any residential mortgage loan . . . and no other agreement between the consumer and the creditor relating to the residential mortgage loan

. . . shall be applied or interpreted so as to bar a consumer from bringing an action in an appropriate district court of the United States . . . for damages or other relief in connection with . . . any . . . Federal law.

15 U.S.C. § 1639c(e)(3).

New York contract law governs the enforceability of provisions purporting to waive state claims. *Albany Sav. Bank, FSB v. Halpin*, 117 F.3d 669, 672 (2d Cir. 1997). The New York Court of Appeals "deem[s] a contractual provision to be unenforceable where the public policy in favor of freedom of contract is overridden by another weighty and countervailing public policy." 159 *MP Corp. v. Redbridge Bedford, LLC*, 128 N.E.3d 128, 133 (N.Y. 2019). "[B]ecause freedom of contract is itself a strong public policy interest in New York," New York courts "may void an agreement only after balancing the public interests favoring invalidation of a term chosen by the parties against those served by enforcement of the clause and concluding that the interests favoring invalidation are stronger." *Id.* (internal citation and quotation marks omitted). New York courts conducting this balancing have found unenforceable agreements that contravene the protections of New York's housing laws and regulations. *See Riverside Syndicate, Inc. v. Munroe*, 882 N.E.2d 875, 877-78 (N.Y. 2008); *Thornton v. Baron*, 833 N.E.2d 261, 263 (N.Y. 2005).

C. Application

We agree with the district court that the release provision contained within the Saintils' 2010 loan modification agreement violated public policy and is therefore unenforceable as a matter of law. In reaching our conclusion, we find support in both New York state and federal public policy against the waiver of claims in mortgage transactions and modifications.

The federal housing laws articulate a broad and clear public policy against discrimination in housing and housing-related transactions, like the loan modification at issue here. *See* 42 U.S.C. § 3601; 15 U.S.C. § 1691(a)(1). Section 1639c(e)(3) of TILA also sets forth public policy against broad waivers of the right to bring a cause of action in agreements concerning residential mortgage loans. *See* 15 U.S.C. § 1639c(e)(3).

Emigrant argued in its opposition to Plaintiffs' Rule 50 motion that Section 1639c(e)(3) is inapplicable to the public policy analysis for two reasons: first, because the section deals with arbitration, and second, because the section took effect in June 2013 and is not retroactive to the Saintils' 2010 modification agreement. While we do not agree with either proposition, the section provides useful guidance even if they are correct.

We begin with the text of the statute. *Dobrova v. Holder*, 607 F.3d 297, 301 (2d Cir. 2010) ("Statutory analysis necessarily begins with the plain meaning of a law's text and, absent ambiguity, will generally end there.") (internal quotation marks omitted and alterations adopted). Nothing in the plain text of Section 1639c(e)(3) limits its application to arbitration. Emigrant reasons that the title of Section 1639c(e) is "Arbitration," but the text of Section 1639c(e)(3) uses the broad language of "any residential mortgage loan" and "no other agreement" in setting forth its prohibition on a broad release of claims pursuant to a mortgage agreement. *See* 15 U.S.C. § 1639c(e)(3); *see also Pennsylvania Dep't of Corrs. v. Yeskey*, 524 U.S. 206, 212 (1998) ("The title of a statute cannot limit the plain meaning of the text. For interpretive purposes, it is of use only when it sheds light on some ambiguous word or phrase.") (alterations adopted). Sections 1639c(e)(1) and (2), by contrast, explicitly reference "arbitration or any other nonjudicial procedure." Accordingly, we do not read Section 1639c(e)(3) to govern only arbitration agreements. *See also Attix v. Carrington Mortg. Servs., LLC*, 35 F.4th 1284, 1307 (11th Cir. 2022) (noting that "Section 1639c(e)(3) governs several types of agreements, including an agreement between a consumer and a

creditor relating to a residential mortgage loan") (internal quotation marks omitted and alterations adopted).¹⁵

Emigrant also contends (and it argued below) that the prohibition on releases in mortgage contracts did not become effective until 2013 and that it does not have retroactive effect. But as Plaintiffs point out, however, the statute was passed in July 2010. While the statute's interpreting regulation did not become effective until June 2013, that does not mean the statute did not take effect when it was passed. Indeed, federal courts have disagreed about the effective date of Section 1639c(e). *Compare Weller v. HSBC Mortg. Servs., Inc.*, 971 F. Supp. 2d 1072, 1077 (D. Colo. Sept. 11, 2013) (statute became effective July 2010), *with Richards v. Gibson*, No. 15-CV7-LG-RHW, 2015 WL 926594, at *2 (S.D. Miss. Mar. 4, 2015) (statute became effective June 2013).

¹⁵ Our reading is further supported by the CFPB Regulation, which states:

The statute further provides in section [1639c(e)(3)] that no covered transaction secured by a dwelling, and no *related agreement* between the consumer and creditor, may be applied or interpreted to bar a consumer from bringing a claim in court in connection with any alleged violation of Federal law.

78 Fed. Reg. 11280, at 11387 (emphasis added).

We agree with Plaintiffs that Section 1639c took effect on the date of enactment, *i.e.*, in July 2010. There is simply nothing in the statute that suggests otherwise. The statute does not specify a date when it took effect, nor does it contain language to the effect that the statute becomes effective upon the adoption of an implementing regulation. *See Johnson v. United States*, 529 U.S. 694, 702 (2000) (The omission of an express effective date "simply remits us to the general rule that when a statute has no effective date, 'absent a clear direction by Congress to the contrary, [it] takes effect on the date of its enactment.'" (quoting *Gozlon-Peretz v. United States*, 498 U.S. 395, 404 (1991))).

Moreover, Emigrant did not even raise the defense until November 2014, after the date the regulation was adopted. The statutory text provides that "no provision . . . shall be *applied or interpreted*" to bar borrowers from seeking judicial resolution of their claims related to the mortgage. 15 U.S.C. § 1639c(e)(3) (emphasis added). This language brings the focus of our inquiry to the time of enforcement or application, and not the time the agreement was entered. *Compare id.* (applying to the "appli[cation] or interpret[ation]" of waiver clauses) *with id.* § 1639c(e)(1) (applying to "inclu[sion]" of waiver clauses).

Even assuming Section 1639c(e)(3) is limited to arbitrations or that it does not apply retroactively, it still serves as persuasive authority. Against the backdrop of clear federal public policy against racial discrimination in housing and lending transactions and given Section 1639c(e)(3)'s clear expression of a policy against waiving those claims pursuant to mortgage agreements, we agree that the release provision in the Saintils' modification agreement undermined federal public policy.

We conclude that New York state public policy supports this result as well. A state banking regulation enacted prior to the Saintils' modification agreement discourages waiver of claims by providing that "[a] servicer shall not require a homeowner to waive legal claims and defenses as a condition of a loan modification, reinstatement, forbearance or repayment plan." N.Y. Comp. Codes R. & Regs, tit. 3, § 419.7(j).¹⁶ This clear articulation of a state policy against waiver of legal claims as a condition of loan modification supports a finding that enforcing the loan modification agreement here would undermine New York state public policy.

¹⁶ This provision was initially codified at 3 N.Y.C.R.R. § 419.11(h).

In urging reversal, Emigrant correctly notes that we have stressed the important public policy in favor of settling disputes. *See Anita Founds., Inc. v. ILGWU Nat. Ret. Fund*, 902 F.2d 185, 190 (2d Cir. 1990). But, upon our own review of the extensive trial record in this case, we agree with Plaintiffs and the district court that the strong public policy against coercive agreements and against the broad waiver of discrimination claims specifically in residential housing outweighs the policy in favor of settlement. Accordingly, we affirm the district court's conclusion that Paragraph 19 of the Saintils' loan modification agreement is unenforceable as against federal and state public policy.

CONCLUSION

For the reasons set forth above, we AFFIRM the district court's judgment.